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INFO RUEHUL/AMEMBASSY SEOUL IMMEDIATE 2122  
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RUEKJCS/JOINT STAFF WASHINGTON DC IMMEDIATE  
RUALSFJ/COMUSJAPAN YOKOTA AB JA IMMEDIATE  
RHOVVKG/COMSEVENTHFLT IMMEDIATE  
RUYNAC/COMNAVFORJAPAN YOKOSUKA JA IMMEDIATE  
RHHMUNA/HQ USPACOM HONOLULU HI IMMEDIATE  
RUEHKO/USDAO TOKYO JA IMMEDIATE

C O N F I D E N T I A L SECTION 01 OF 04 TOKYO 000979

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SECDEF FOR USDP/APSA RICHARD LAWLESS AND OSD/APSA SUZANNE  
BASALLA; USFJ FOR J5.

E.O. 12958: DECL: 02/13/2022

TAGS: [MARR](#) [PREL](#) [JA](#)

SUBJECT: (U) DEFENSE POLICY REVIEW INITIATIVE FOUR  
PRINCIPALS IMPLEMENTATION OVERSIGHT MEETINGS AND ROLES,  
MISSIONS, AND CAPABILITIES WORKING GROUP

Classified By: Ambassador J. Thomas Schieffer for reasons 1.4 (b), (d).

[11.](#) (C) Summary. In a Defense Policy Review Initiative Roadmap for Realignment Implementation Oversight meeting on February 13, the Four Principals: (1) confirmed steady progress in most areas of realignment implementation; (2) identified differences related to Camp Foster returns as part of the Okinawa consolidation master plan, and (3) directed the Alliance Transformation Oversight Panel to provide a comprehensive update on facility, air space, and sea space issues associated with the move of Carrier Air Wing Five aircraft to Iwakuni. In the separate Roles, Missions, and Capabilities Working Group, the Working Group Chairmen: (1) highlighted the continued failure to establish regular data sharing of Japan,s BADGE air defense systems with U.S. forces; (2) agreed to proceed with the U.S.-proposed airpower capabilities study; and (3) agreed to convene a trilateral Pacific Mobility Seminar with Australia in Spring 2007. End Summary.

Roadmap for Realignment Implementation Oversight: Four  
Principals Meeting

[12.](#) (C) General Implementation. Ministry of Defense (MOD) Deputy Director General for Defense Policy Kanazawa updated the U.S. side on Japanese political efforts to ensure implementation of the realignment agreements, including the recent Cabinet decision to submit legislation on realignment. This new legislation would provide incentives to communities hosting forces and ensure that the Japan Bank for International Cooperation received necessary changes in authority to support financial commitment to Guam. MOD officials expect passage of the legislation in the Lower House in early March, followed by Upper House deliberations. MOD also submitted realignment-related budget proposals. The Four Principals agreed that a Security Consultative Committee (so-called 2 2) meeting would provide political momentum to realignment, and agreed to work towards a March 23 event (although the Japanese side expressed concerns about travel conflicts with ongoing Diet deliberations).

[13.](#) (C) Futenma Replacement Facility. MOD,s DDG Kanazawa briefed the ongoing surveys related to the Futenma Replacement Facility (FRF), as well as related budget commitments to fund the surveys (3.6 Billion yen in Japan Fiscal Year 2006 Supplemental, and 8.2 Billion yen in the 2007 budget). Kanazawa explained that Prime Minister Abe has directed relevant Cabinet officials, including Defense Minister Kyuma, to adhere to the May 1, 2006 agreement for the FRF concept. Kanazawa added that the central government continues to engage local leaders carefully because Okinawa Governor Nakaima and local mayors must agree to the FRF concept for successful implementation. Deputy Under Secretary of Defense for Asian and Pacific Affairs Richard

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Lawless said the U.S. side has confidence in Japan,s intent to implement the FRF.

[14.](#) (C) Okinawa Consolidation. Consolidation of the residual U.S. presence on Okinawa after realignment of 8,000 III MEF personnel and their dependents to Guam proved to be the only contentious discussed in the Implementation Oversight meeting. MOD,s DDG Kanazawa: expressed disappointment in the U.S. proposal for Camp Foster land

returns; reiterated that comprehensive consolidation is key to burden reductions that make the Okinawa realignment package possible; raised concerns that the U.S. Marines in Okinawa do not know what units will move to Guam and intend to exceed the agreed force posture on Okinawa after realignment; and asked DUSD Lawless to reconfirm that the U.S. side remains committed to consolidation. DUSD Lawless: reiterated that the U.S. will return land and facilities in Okinawa to the extent possible, as stated in the Agreed Implementation Plan; emphasized the need to sequence phases of Okinawa consolidation, refraining from committing to return more of Camp Foster until Japan develops a more complete picture of the overall post-consolidation facility lay down and the U.S. side completes a comprehensive housing survey; rejected the idea there is a one-for-one correlation

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between new housing built on Guam and reduced requirements of the same number of units in Okinawa; and agreed to hold off on Phase V-VIII SACO housing replacement until the U.S. completes its comprehensive housing study.

15. (C) Training Relocation. The Four Principals recognized progress in establishing the bilateral training relocation program. DUSD Lawless emphasized that despite Japanese emphasis on burden reduction, the U.S. side places greater value on interoperability benefits.

16. (C) Yokota Dual-Use. Following a report that the Yokota Dual-Use Study Group met on February 5, 2007, DUSD Lawless reiterated that the U.S. made no commitment beyond conducting a study, and expressed disappointment in Japan's arbitrarily discounting other locations in the West Kanto region for equal consideration with Yokota. He stated this made the study appear more political rather than needs-based. Ministry of Foreign Affairs representative emphasized that Japan does not want to give equal weight to various alternatives for meeting Tokyo's demand, and wants to focus next on compatibility between civil and military uses of Yokota.

17. (C) Iwakuni. The Alliance Transformation Oversight Panel (ATOP) briefed the general progress related to the relocation of designated Carrier Air Wing Five aircraft to Iwakuni. The Four Principals tasked the ATOP to develop a comprehensive brief for the next Four Principals Implementation Oversight meeting that covers facilities. JFNGQQY>XQ5vQ\*Q2QQEQ07, which had just concluded. DUSD Lawless proposed that the U.S. and Japan share lessons learned from KEEN EDGE with the Australians in the near-term future. State Department Japan Director Jim Zumwalt provided an update on non-combatant evacuation (NEO) memorandum of understanding (MOU) discussions, and said that following a number of productive informal sessions, the two sides were ready to start formal discussions soon. He said that the NEO MOU would provide a flexible, broad framework, and that the U.S. and Japan could establish working groups to deal with planning-related details under this framework.

11. (C) Capabilities Studies. The two sides agreed to proceed to discuss air capabilities as one of several studies that would be conducted under the RMC WG. DDG Kanazawa suggested that pre-coordination for Director-Q%'Gjhe recently-concluded table top exercise under the Chemical, BioLQSQS&Qgress in finalizing GSOMIA, and reiterated the goal of completing the agreement in time for the next

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Security Consultative Committee meeting.

12. (C) BMD Cooperation and BADGE. DDG Kanazawa inventoried the successful cooperation in procurement and deployment of missile defense assets as steady progress in missile defense cooperation. Kanazawa said that the two sides are engaged in missile defense planning, and therefore require a roadmap for information sharing. Acknowledging the existing U.S. request for Japan to provide BADGE data on a steady basis, Kanazawa suggested that Japan's unilateral provision of BADGE to the U.S. would not solve Japan's desire for a broader agreement. Kanazawa said that the Japanese side has proposed information-sharing dialogues in three venues (mil-to-mil talks, at the Executive Steering Group, and in the context of JADGE development). While MOD is willing to provide BADGE, it defers to the Air Staff Office, which resists sharing it due to frustration about broader information-sharing issues. DUSD Lawless emphasized that the U.S. provides information when it is available and relevant, reiterated the U.S. interest in getting BADGE data immediately without being linked to a broader information-sharing roadmap, and stressed that BADGE sharing would be a 2 2 agenda item.

13. (U) Participants:

U.S.

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- Deputy Under Secretary of Defense for Asia & Pacific Security Affairs Richard Lawless
- USFJ Deputy Commander MajGen Timothy Larsen
- State EAP/Director for Japan Jim Zumwalt
- Joint Staff/J-5 Director for Northeast Asia Brig Gen Bobby Wilkes
- U.S. Embassy Pol-Mil Chief Ray Greene
- U.S. CONGEN Naha Kevin Maher
- USPACOM J530 Col Guy Yeager
- OSD Senior Country Director for Japan Suzanne Basalla
- USMC III MEF Col Ramey
- OSD Country Director for Japan Jason Hamm

Japan

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DPRI Session:

- MOFA Deputy Director General for North American Affairs Kazuyoshi Umemoto
- Embassy of Japan Political Minister Masafumi Ishii
- MOFA Director for U.S.-Japan Security Treaty Junji Shimada
- MOFA Director for Status of U.S. Forces Agreement Osamu Izawa
- MOFA Senior Coordinator for U.S.-Japan Security Treaty Keiichi Ono
- MOFA Deputy Director for U.S.-Japan Security Treaty Kentaro Kaihara
- MOFA Deputy Director for Status of U.S. Forces Agreement Ryo Fukahori
- MOFA Deputy Director for U.S.-Japan Security Treaty Hiroyuki Mase
- MOFA Deputy Director for Status of U.S. Forces Agreement Mitsuru Kodaira
- MOD Deputy Director General for Defense Policy Hironori Kanazawa
- MOD Director for Defense Policy Ro Manabe
- MOD Director for Finance Daikichi Monma
- MOD Director for Facilities Planning (DFAA) Masayoshi Tatsumi
- MOD Planning Officer for Facilities Counter-Measures (DFAA) Atsushi Tanii
- MOD Director for Civil Engineering (DFAA) Kazuhiro Watanabe
- MOD Senior Coordinator for Defense Policy Masami Oka
- MOD Senior Coordinator for Defense Policy Hiroshi Mizoguchi
- MOD Deputy Director for International Policy Planning Mitsuko Hayashi
- MOD Deputy Director for Defense Policy Kyosuke Matsumoto

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RMC Working Group Session:

- MOFA Deputy Director General for North American Affairs Kazuyoshi Umemoto
- Embassy of Japan Political Minister Masafumi Ishii
- MOFA Director for U.S.-Japan Security Treaty Junji Shimada
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- MOFA Deputy Director for U.S.-Japan Security Treaty Kentaro Kaihara
- MOFA Deputy Director for U.S.-Japan Security Treaty Noriaki Abe
- MOFA Deputy Director for U.S.-Japan Security Treaty Hidenori Ichigi
- MOFA Officer for U.S.-Japan Security Treaty Akihiko Banno
- MOFA Officer for U.S.-Japan Security Treaty Hiroshi Onuma
- MOD Deputy Director General for Defense Policy Hironori Kanazawa
- MOD Defense Councilor Noboru Michiaki
- MOD Director for Defense Policy Ro Manabe
- MOD Director for Defense Operations Nobuaki Miyama
- MOD Senior Coordinator for Defense Policy Masami Oka
- MOD Deputy Director for Defense Policy Eisuke Tanabe
- MOD Deputy Director for Planning and Programming Hidehiko Nakama
- MOD Deputy Director for Defense Operations Masaaki Abe
- MOD Deputy Director for Defense Operations Wataru Ishikawa
- MOD Head of Defense and International Policy (J-5, JSO) Tetsuro Doshita
- MOD Chief of Bilateral Operations (JSO) Gojiro Watanabe
- MOD Deputy Director for Defense Plans, Policies, and Programs (ASO) Shigeki Muto

SCHIEFFER